

**To the Chair and Members of the FULL COUNCIL**

**ESTABLISHMENT AND APPOINTMENT OF A REPRESENTATIVE TO THE JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE TO SUPPORT HEALTH SERVICE CHANGES IN SOUTH AND MID YORKSHIRE, BASSETLAW AND NORTH DERBYSHIRE**

**EXECUTIVE SUMMARY**

1. The NHS “Commissioners Working Together” (CWT) require confirmation of whether the Local Authority wishes to take part in the Joint Health Overview and Scrutiny Committee to consider proposed substantial variations in the local health service.
2. There is a statutory duty for NHS bodies to consult with Overview and Scrutiny Committees where it proposes changes to a service. Where changes affect more than one local authority then a joint overview and scrutiny committee is required to be established to consider and respond to the consultation.
3. Establishment of a Joint Scrutiny Committee will also provide the opportunity for a stronger sub-regional voice on related health matters.

**EXEMPT REPORT**

4. This report does not contain exempt information.

**RECOMMENDATIONS**

5. That:
  - a. The Authority joins the Joint Health Overview and Scrutiny Committee to support health service changes in South, Mid Yorkshire, Bassetlaw and North Derbyshire;
  - b. Appoints a representative of the Council to serve as a Member of the Joint Health Overview and Scrutiny Committee; and
  - c. Appoints a substitute representative of the Council to serve as a Member of the Joint Health Overview and Scrutiny Committee, subject to substitute arrangements being part of the agreed Joint Health Scrutiny arrangements.
  - d. Approval of the terms of reference of the joint Scrutiny Committee be delegated to OSMC for approval.

## **WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?**

6. The Overview and Scrutiny function has the potential to impact upon all of the council's key objectives by holding decision makers to account. The Overview and Scrutiny of health is an important part of the Government's commitment to place patients at the centre of health services. It is a fundamental way by which democratically elected community leaders may voice the views of their constituents and require local NHS bodies to listen and respond. In this way, local authorities can assist in reducing health inequalities and promoting and supporting health improvement.

## **BACKGROUND**

7. The Commissioners Working Together (CWT) is a collaborative of eight clinical commissioning groups (CCGs) and the NHS England across South and Mid Yorkshire, Bassetlaw and North Derbyshire:
8. The CWT covers a population of around 2.3 million and has a collective budget of £2.8 billion. Within the area, there is a range of community health service providers, more than 300 GP surgeries, three mental health trusts and seven acute hospital trusts.
9. Planning and commissioning on this wider footprint is becoming increasingly urgent as more and more people use NHS services, live longer and the technology to deliver care improves. And, as with all public services, there is a need to ensure that financial resources are used in an effective and efficient manner.
10. The CWT is therefore looking at all services across the footprint - from GP practices, to community, mental health and acute hospital services - and working with a range of people and organisations to plan and commission the best local services possible within the resources available. The CWT's discussions include patients and carers, voluntary sector organisations, local authorities, health and wellbeing boards, NHS providers, strategic clinical networks and the Yorkshire & the Humber Clinical Senate, and the Yorkshire and Humber Academic Health Science Network.
11. The CWT is currently undertaking a strategic review of health and social care in the region, while delivering four work streams identified by the CCGs as part of an earlier scoping exercise in 2013. These four work streams are: cardiovascular disease, children's services, smaller specialties (covering ear, nose and throat; oral maxilla facial; and ophthalmology services) and out of hospital care.
12. It has also started working recently with Macmillan to develop services that support people who are living with and beyond cancer. Over the course of the next few years, the CWT will be putting together proposals to reconfigure these services.

## **Establishing a Joint Health Scrutiny Committee**

13. The CWT is initially planning to consult on substantial changes to two service areas (acute stroke care and children's surgery and anaesthetic services) which will affect people in each local authority area in South, Mid Yorkshire, Bassetlaw and North Derbyshire, in early summer 2016 and the establishment of a joint committee now will facilitate early shared discussions about the process and content of each formal consultation.
14. The eight CCGs and NHS England which make up CWT have formally requested each Local Authority detailed below come together to establish a joint health overview and scrutiny committee:-
  - Barnsley
  - Rotherham
  - Doncaster
  - Wakefield
  - Sheffield
  - Bassetlaw
  - Nottinghamshire County Council
  - Derbyshire County Council
15. Council is asked to consider the appointment of a representative from the Local Authority to serve as a Member of the Joint Health Committee. Full Council is reminded that the Chair of the Health and Adult Social Care Scrutiny Panel was appointed by Full Council as the Authority's current representative to the Joint Overview and Scrutiny Health Committee Yorkshire and Humber.
16. Whilst the terms of reference have not yet been agreed it is suggested that council appoint a substitute to represent the authority in the absence of the nominated person, subject to this being incorporated within any terms of reference or membership requirements.
17. The Joint Health Overview and Scrutiny Committee to Support Health Service Change in South and Mid Yorkshire, Bassetlaw Derbyshire County and Nottinghamshire County will need to be added to the schedule of Council appointments to outside bodies in future years.
18. Work is currently underway to draft the terms of reference for the joint Scrutiny committee. To avoid any delay in establishing the joint committee and ensuring it is up and running, it is recommended that the terms of reference be submitted to the OSMC for approval as there are scheduled meetings during February, March and April where these can be considered. The work of the joint scrutiny committee will be reported back to the Health and Adult Social Care Overview and Scrutiny Committee and OSMC committees as part of their regular work plan updates.

## **OPTIONS CONSIDERED**

19. The Council has the option to join the Joint Scrutiny Committee or not take part in consultation required by the CWT.

## REASONS FOR RECOMMENDED OPTION

20. If the Local Authority agrees to join the Joint Health Overview and Scrutiny Committee it would support consultation across South, Mid Yorkshire, Bassetlaw, Nottinghamshire and Derbyshire and enable a Joint Scrutiny process to be in place in the event of proposals for substantial services variation across geographical boundaries. By not participating in the joint Scrutiny arrangements would limit the authorities' opportunity to help shape any final arrangements.

## IMPACT ON THE COUNCIL'S KEY OUTCOMES

	<b>Outcomes</b>	<b>Implications</b>
	<p>All people in Doncaster benefit from a thriving and resilient economy.</p> <ul style="list-style-type: none"> <li>• <i>Mayoral Priority: Creating Jobs and Housing</i></li> <li>• <i>Mayoral Priority: Be a strong voice for our veterans</i></li> <li>• <i>Mayoral Priority: Protecting Doncaster's vital services</i></li> </ul>	<p>The Overview and Scrutiny function has the potential to impact upon all of the council's key objectives by being consulted on proposals by external partners services and reviewing issues outside the remit of the council that have an impact on the residents of the borough.</p>
	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> <li>• <i>Mayoral Priority: Safeguarding our Communities</i></li> <li>• <i>Mayoral Priority: Bringing down the cost of living</i></li> </ul>	
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> <li>• <i>Mayoral Priority: Creating Jobs and Housing</i></li> <li>• <i>Mayoral Priority: Safeguarding our Communities</i></li> <li>• <i>Mayoral Priority: Bringing down the cost of living</i></li> </ul>	
	<p>All families thrive.</p> <ul style="list-style-type: none"> <li>• <i>Mayoral Priority: Protecting Doncaster's vital services</i></li> </ul>	
	<p>Council services are modern and value for money.</p>	

	Working with our partners we will provide strong leadership and governance.	
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## **RISKS AND ASSUMPTIONS**

21. The risk of not joining the Joint Scrutiny Committee would mean non participation in consultation on changes to the NHS that would affect the residents of Doncaster.

## **LEGAL IMPLICATIONS**

22. The Local Authority (Overview and Scrutiny Committees Health Scrutiny Functions) allows the setting up of joint scrutiny committees. It also states that the provisions relating to scrutiny committees in the Local Government Act 2000 Act apply to the joint scrutiny committee, so the rules within the Authority's scrutiny procedures rules apply.
22. Terms of reference for the joint Committee will need to be established and agreed.
23. The terms of office of representatives on the Joint Health Committee will be in accordance with the Constitutions of each constituent Authority.

## **FINANCIAL IMPLICATIONS**

24. The cost of supporting the Joint Health Scrutiny Committee for South, Mid Yorkshire, Bassetlaw, Nottinghamshire County and Derbyshire County is anticipated to be minimal at this stage and can be contained within the existing Scrutiny budget.

## **HUMAN RESOURCES IMPLICATIONS**

25. It is the responsibility of the local authorities to administer the joint overview and scrutiny meetings, but details of which are currently being discussed and are yet to be agreed. Bearing in mind the potential resources required, particularly staff time and meeting and administration costs, it is being discussed that meetings be held on a rotational basis between each authority.
26. Additionally, it should be recognised, the issues that progressed when the Joint Health Overview and Scrutiny Committee for Yorkshire and Humber considered the Children's Cardiac Services in Leeds. An unexpected development unfolded which required, for a short period of time, a dedicated resource and ongoing commitment where each Authority was requested to, and agreed to, a one off payment of £1,000 to Leeds City Council to contribute to the additional work being undertaken.

## **TECHNOLOGY IMPLICATIONS**

27. There are no technology implications associated with this report.

## **EQUALITY IMPLICATIONS**

28. There are no specific equality issues associated with this report. Equality issues will be a key area of consideration by Overview and Scrutiny as the proposals for reshaping services are considered.

## **CONSULTATION**

29. The issue was brought to the attention of the Scrutiny Chairs, Vice Chairs and Mayors meetings where the benefits of joining the joint scrutiny Committee were discussed.
30. Group Leaders have also been made aware of the need to make an appointment and join the Scrutiny Committee.

## **BACKGROUND PAPERS**

31. Letter from Chris Stainforth Accountable Officer NHS Doncaster CCG and Alison Knowles Locality Director NHS England (Yorkshire and the Humber) to Jo Miller Chief Executive Doncaster Council re Formation of Joint Health Overview and Scrutiny Committee for the Commissioner Working Together Programme.

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